



**Roy City Council Minutes**  
**April 5, 2016 – 6:00p.m.**  
City Council Chambers  
5051 South 1900 West

Moment of Silence and Pledge of Allegiance: Councilmember Yeoman

1. Approval of March 15, 2016 City Council Minutes
2. Swearing in of New Roy City Police Officers
3. Consideration of Resolution No. 16-12 Approving an Additional Crossing Guard Position
4. Consideration of Resolution No. 16-13 Amending the Personnel Policy Manual regarding Police Department Uniform Allowance
5. Consideration of Resolution No. 16-14 Temporarily Suspending the Roy City Master Police Officer Program
6. Consideration of Resolution No. 16-16 Designating Roy City West Park as an Area Where Orders to Disperse are Authorized and Gang Loitering is Prohibited
7. Request for Approval of an Alcoholic Beverage License for Rayka Food Mart, Located at 3971 South 1900 West
8. Discussion of Potential Acquisition of Property for a Roy City Cemetery
9. Discussion of Website Redesign Proposals
10. Survey Update
11. City Managers Report
12. Public Comments
13. Mayor and Council Report
14. Adjourn



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Minutes of the Roy City Council Meeting held April 5, 2016, at 6:00 p.m. in the City Council Room of the Roy City Municipal Building.

The meeting was a regularly scheduled meeting designated by resolution. Notice of the meeting was provided to the *Standard Examiner* at least 24 hours in advance. A copy of the agenda was posted.

The following members were in attendance:

Councilmember Marge Becraft  
Councilmember Bob Dandoy  
Councilmember Brad Hilton  
Councilmember Karlene Yeoman

City Attorney Clint Drake  
City Recorder Amy Mortenson

Excused: City Manager Andy Blackburn and Councilmember Tafoya

Also present were: Deputy Police Chief, Aaron Perry, Public Works Director, Ross Oliver, Management Services Director, Cathy Spencer, Brooke Perkins, Greg Sagen, Aybree McBride, Dallen Russell, Allana Green, D.L. Thurman, Christee Kyte, Kathie Darby and Emily Beeli.

Moment of Silence: Councilmember Yeoman  
Pledge of Allegiance: Councilmember Yeoman

1. APPROVAL OF MINUTES FOR THE MARCH 15, 2016, CITY COUNCIL MEETING AND MARCH 1, 2016

**Councilmember Hilton moved to approve the minutes of March 15, 2016 as written. Councilmember Becraft seconded the motion. All Councilmembers voted “aye.” The motion carried.**

2. SWEARING IN OF NEW ROY CITY POLICE OFFICERS

Deputy Police Chief Perry introduced three new Police Officers. They were Stuart Hackworth, Robert Jackson and Andres Olavarrieta. City Recorder, Amy Mortenson swore in the officers.

3. CONSIDERATION OF RESOLUTION NO. 16-12 APPROVING AN ADDITIONAL CROSSING GUARD POSITION

Deputy Chief Perry stated this additional position would be located at 5600 South and 2100 West for the Jr. High students. He also stated that because this crossing was on a State road that Roy City was mandated to provide a Crossing Guard.



Councilmember Hilton felt this matter was pretty straight forward.

**Councilmember Hilton moved to approve Resolution No. 16-12 approving an additional Crossing Guard position. Councilmember Dandoy seconded the motion. A roll call vote was taken: All City Council Members voted “aye.” The motion carried.** (Copy filed for record).

4. CONSIDERATION OF RESOLUTION NO. 16-13 AMENDING THE PERSONNEL POLICY MANUAL REGARDING POLICE DEPARTMENT UNIFORM ALLOWANCE

Deputy Chief Perry stated that in the current city policy, police officers get a uniform allowance of \$800.00 dollars annually. Each officer revives \$400.00 dollars twice a year, once in January and once in July. Deputy Chief Perry stated that when new officers come on the amount is pro-rated. For example, the new officers that were just hired on would receive a pro-rated amount of \$200.00. Deputy Chief Perry added that the problem is that when you are starting as a new officer \$200.00 dollars doesn't go very far. Currently two shirts, two pairs of pants and a light jacket costs \$400.00. What the Police Department would like to do is give \$400.00 dollars up front and pro-rate the second installment the officers receive. This would help the officers get established upon being hired.

Councilmember Hilton asked if this change was just for new hires. Deputy Chief Perry stated that is was.

**Councilmember Dandoy moved to approve Resolution No. 16-13 Amending the Personnel Policy Manual Regarding Police Department Uniform Allowance. Councilmember Yeoman seconded the motion. A roll call vote was taken: All City Council Members voted “aye.” The motion carried.** (Copy filed for record).

5. CONSIDERATION OF RESOLUTION NO. 16-14 TEMPORARILY SUSPENDING THE ROY CITY MASTER POLICE OFFICER PROGRAM

Deputy Chief Perry stated that currently the Master Officer Program is structured in a way that when an officer achieves Master Officer status they receive a ten percent raise. Currently in the policy there are three ways you can earn the rank of Master Officer. You can achieve Master Officer after one year as a police officer if you have a Bachelor's Degree and a few other certifications that officers have after coming right out of the Police Academy. You can also earn the rank after five years with an Associate's Degree or at ten years without a Degree and some other achievements on the side. Deputy Chief Perry said that after some discussion and after comparing our Master Officer Program to other programs they felt that there was a heavy emphasis put on education. The police administration felt that a degree doesn't necessarily reflect a Master Officer. They feel it should be more weighted on experience than education.



Deputy Chief Perry said the police administration would like to temporarily suspend the program while they take a look at making a few changes.

Councilmember Dandoy stated this makes perfect sense and he agrees with the temporary suspension.

**Councilmember Yeoman moved to approve Resolution No. 16-14 Temporarily Suspending the Roy City Master Police Officer Program. Councilmember Becraft seconded the motion. A roll call vote was taken: All City Council Members voted “aye.” The motion carried.** (Copy filed for record).

6. CONSIDERATION OF RESOLUTION NO. 16-16 DESIGNATING ROY CITY WEST PARK AS AN AREA WHERE ORDERS TO DISPERSE ARE AUTHORIZED AND GANG LOITERING IS PROHIBITED

Deputy Chief Perry stated that due to some of the gang issues that the police department ran into last year at Roy Days, the police administration look into some solutions and according to State Law, the city can designate West Park as a gang loitering free or prohibited area. Deputy Chief Perry also state that if we allow it, during Roy Days the police officers can remove any known gang members that are there together and if they do not comply with the order to disperse they can be arrested for a Class B Misdemeanor.

Councilmember Dandoy asked if this was due to consolidating Roy Days to a single location. Deputy Chief Perry stated that because he was not here for Roy Days last year that he is unaware of what the cause is.

City Attorney Drake said his understanding is that there are some concerns about some things that happened. There was nothing criminal or violent that occurred but there was some things that our officer are aware of and it would have been easier for the officers if they could have just asked to disperse. Utah State Legislature allows cities to do these types of things. Mr. Drake said that the Police Chief was the one that asked for the Resolution after consulting with his officers. City Attorney Drake also reiterated that Roy Days is a very safe place and a great place to bring your families. This would just give our officers another tool to deal with a situation that could possibly turn into a disorderly event or cause a problem. He also stated nothing in particular occurred just some suspicious circumstances that our officers observed and they expressed those concerns to the Chief and the Chief is acting on it.

Councilmember Dandoy asked how a police officer would make a distinction between a casual conversation and the rights of the individuals who want to attend the event.



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City Attorney Drake stated that the way that the code is written is that it allows officers to use their knowledge and experience to observe different activity. They might observe some colors or insignias that would alert them that they are affiliated with a gang or some sort of organization that may want to cause problems. It also allows them, if there is a disorderly event to just ask them to disperse and actually leave the premises. Mr. Drake also stated that the code requires the city to periodically review the order. City Attorney Drake said the city will ask our officers to keep an eye on things this year and they will report their findings to the Police Department Administration. If it was something that was helpful then we can continue with the order based on their observations. If the officers feel the order wasn't needed we can just remove it.

Councilmember Dandoy said he doesn't want to cross any lines with profiling and peoples civil rights. He asked Deputy Chief Perry if the officers would be properly trained specifically on what the Legislative law says.

Deputy Chief Perry stated the Police Administration takes the police training very seriously and has full confidence in the police staff.

City Attorney Drake stated that when the Legislature wrote this they were well aware of civil rights issue and stated it doesn't prohibit any one person from being there, it's more when they are gathered in groups. City Attorney also explained the law in more detail.

Councilmember Dandoy also asked about Parking at West Park. Councilmember Yeoman explained a few options for this upcoming Roy Days.

Councilmember Hilton stated our Police Officers are already doing this kind of enforcement in some form and liked the idea.

Deputy Chief Perry stated that on a day to day basis the Police Officers are very aware of peoples civil rights. They are very cautious and careful as they enforce the law on a day to day basis and has full confidence the department will be able to carry this out just fine.

**Councilmember Becraft moved to approve Resolution No. 16-16 Designating Roy City West Park as an area where orders to disperse are authorized and gang loitering is prohibited. Councilmember Yeoman seconded the motion. A roll call vote was taken: All City Council Members voted "aye." The motion carried. (Copy filed for record).**

**7. REQUEST FOR APPROVAL OF AN ALCOHOLIC BEVERAGE LICENSE FOR RAYKA FOOD MART, LOCATED AT 3971 SOUTH 1900 WEST**

Management Services Director, Cathy Spencer said that this was just a change in ownership and this is just the Class "A" Beer License approval for the new owners.



**Councilmember Yeoman moved to approve an alcoholic beverage license for Rayka Food Mart Councilmember Hilton seconded the motion. All City Council Members voted “aye.” The motion carried.**

**8. DISCUSSION OF POTENTIAL ACQUISITION OF PROPERTY FOR A ROY CITY CEMETERY**

City Attorney Drake stated this is property near West Park. He stated there are some potential issues due with Hooper Water easements and with powerlines but is something that can be considered and even if it is not something that can be considered as a cemetery it might be a nice extension of the park. It could potentially be used for soccer fields, additional parking or other uses other than a cemetery.

Councilmember Hilton stated he walked the property with Travis Flint and the power lines go diagonally across the property and it is inconvenient.

Public Works Director stated the power lines are high voltage.

Councilmember Hilton said it is a nice piece of property that is easily accessible from two different roads.

Mayor Cragun said he felt it would be very difficult to establish it as a cemetery. He asked for a study or to have the staff recommend any other uses for the property.

Councilmember Hilton stated he would like Travis to look at the property to see if the property would be used for any recreational activities. He said there in no sense in talking about acquisitions if it is not a useable piece of property.

City Attorney Drake also mentioned another potential use would be for over flow parking for Roy Days and other activities at the park.

Councilmember Dandoy stated the easement appears to be on the south end and could virtually put a road over the easement and still allow access of they had to dig it up for whatever reason.

City Attorney Drake stated the city would need to look at what the easement states and what we would be able to do because there is a twenty inch pipe there so that could be an addition concern Hooper Water could have and the city would need to talk with them about it.

Councilmember Dandoy stated he agrees with Councilmember Hilton and would like a little more discussion regarding this issue.



9. DISCUSSION OF WEBSITE REDESIGN PROPOSALS

Councilmember Hilton stated he asked staff to get these RFP's together and submit them to the City Council. Councilmember Hilton has been in contact with I.T. and they expressed that the current WordPress program we are using isn't sufficient for what the council would like as far as reaching out to the public. Councilmember Hilton stated that staff felt that Civic Plus was the number one in the choosing for what was offered. Staff felt that the Civic Plus websites were by far the best looking and most intuitive. The second choice was Infobytes and third was Civic Live.

Councilmember Yeoman asked if the cost for the new website design was in the budget anywhere. Councilmember Hilton stated the city council would like to look at it and see where we are at. Managements Services Director Spencer said this was not in the budget yet.

Councilmember Hilton said another reason a new website would be helpful if for "Sunshine Week" for transparency. He stated Civic Plus has some great features regarding transparency. Councilmember Hilton said other companies could also cater to our transparency needs but when looking at websites designed by Civic Plus it was very user friendly.

Councilmember Yeoman stated that the Roy Days Committee had to use a separate website for Roy Days information because our current website was not compatible of supporting it. She stated a news website would be great for next year.

City Attorney Drake said the City Council will need to decide who will be the best fit.

Councilmember Dandoy asked if this item was just for discussion. City Attorney Drake stated it was.

Councilmember Dandoy stated he agrees that this is something the city needs. It would be a big plus for the City. He feels it time the Roy City Website get modernized.

Councilmember Yeoman agreed and felt that she would also like if more information regarding the companies could be brought before the council.

Councilmember Hilton asked if they would like to move forward and hold a Work Session to discuss the matter in more detail. The council agreed that they would.

Councilmember Hilton also mentioned that a Work Session needed to be scheduled to discuss the city budget.

The City Council agreed that the Budget Work Session would be May 10<sup>th</sup>.



## 10. SURVEY UPDATE

Councilmember Dandoy stated requests have been sent to Department Heads as well as City Council for input, changes or additions. Weber State will be ready to go with the Survey in two weeks or so. What is needed from the City Council and Department Heads is and additions or changes to the survey.

Councilmember Yeoman stated she thought it was very well written. Councilmember Yeoman felt the Tax questions were very specific to certain areas. She was wondering about adding a question regarding taxes in general. Would our citizens be open to raising taxes for overall city improvements? Councilmember Dandoy said that could be added.

Councilmember Hilton stated he had a concern about the question regarding the police department and traffic flow. He felt the question was unfair. The current traffic situation is out of the police department's control.

Deputy Chief Perry stated the question is too broad to get honest feedback. He said maybe the question could be reframed or struck from the survey. He stated it is a hard thing to judge if you don't have experience in it. Councilmember Yeoman added that she agreed it should be taken out. Councilmember Dandoy said the question would be struck from the survey.

Councilmember Hilton stated the questions regarding Parks and Recreation services was redundant. His thoughts were that is it was a Parks questions maybe some issues like bowery's, picnic tables, playground equipment, tennis courts, restroom and pickle ball courts. The rest of the council agreed with Councilmember Hiltons comments.

Councilmember Hilton stated question 18 on the survey is a great question but felt like he didn't understand the benefit to the citizens. When talking about the Recycling Program and making it mandatory what are the advantages to the citizens. He felt something should be put in explaining what the benefits are. Councilmember Dandoy said he would fine tune the question and see if they can make it a little better and clearer.

Councilmember Hilton stated on question 20 it talks about the Roy City Newsletter. He stated the very next question talks about the message included in the Roy City Utility bill which is the Newsletter. It could say instead, that the message included "on" your bill not in your bill. Councilmember Dandoy said that would be changed.

Councilmember Hilton stated that on question 23 regarding Future City Operations. The affordability of housing is questioned. What can the city really do to help with the affordability of housing? The City Council does not have control over the cost of building supplies and housing.



The question could be rephrased to speak of high density housing or single family housing and be a little more specific. Councilmember Dandoy agreed that the question could be written much better and would be changed.

Councilmember Hilton said on question number 25 when talking about the cemetery it needs to be made clear that the cemetery has reached capacity and that it is not almost at capacity.

Councilmember Becraft said she liked what Councilmember Dandoy did with the Arts Council she felt a lot was covered there.

Councilmember Hilton said he really appreciated Councilmember Dandoy's hard work on the survey.

#### 11. CITY MANAGERS REPORT

City Attorney Drake stated that the ULCT Conference begins April 6<sup>th</sup> and thinks the council will enjoy the speakers. It should be a great conference.

City Attorney Drake also stated that he received an email regarding a woman that represents the Whispering Meadow HOA which is an Ivory Home Subdivision located at approximately 5600 South and 3100 West. The HOA would like the city to take over the common properties to the HOA. City Attorney Drake stated this is typically not a great idea. City Attorney Drake responded to the email asking to meet at property with public works director and engineer next week. He will see if this is something that will be in the best interest of the city and the issue will be brought back to the City Council.

Councilmember Hilton stated it sounds like it is just the mow strip that are on 5600 that they would like us to take care of.

#### 12. PUBLIC COMMENTS

D.L. Thurman, 4953 South 3100 West asked if the developer backed out of building the homes near his property. He hasn't seen any work going on lately. City Attorney Drake stated they have not backed out. They were having some lending issues but things have all been worked out.

Kathie Darby 4069 South 3600 West in West Haven stated she is running for State Legislature and wanted to introduce herself to the City Council.

Emily Beeli, 2730 West 4800 South invited the City Council to an event regarding how regulations affect innovation and job growth. Ms. Beeli also asked if the City Council could give an update on what was discussed in UDOT Meeting last week.



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13. MAYOR AND COUNCIL REPORT

Mayor Cragun stated questions are being asked regarding roads and why Weber County is being neglected and he will be attending more meetings regarding transportation funding.

Councilmember Becraft said she was disappointed in the Transportation Meeting. Many speakers were substitutes and uninformed.

Councilmember Becraft asked the Council how many members would be allowed on the Arts Council. The paper work says 5 but she has 7 very, very interested people. Mayor Cragun suggested 6 to 7 people.

Councilmember Hilton asked for some clarification on when the Budget Work Session would be. The City Council decided it would be May 10<sup>th</sup>.

14. ADJOURN

**Councilmember Dandoy moved to adjourn the City Council Meeting, at 7:45 p.m.**

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Willard Cragun  
Mayor

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Amy Mortenson  
Recorder